UNITED STATES DISTRICT COURT DISTRICT OF MASSACHUSETTS

UMG RECORDINGS, INC., CAPITOL RECORDS, LLC, SONY MUSIC ENTERTAINMENT, ATLANTIC RECORDING CORPORATION, ATLANTIC RECORDS GROUP LLC, RHINO ENTERTAINMENT LLC, THE ALL BLACKS U.S.A., INC., WARNER MUSIC INTERNATIONAL SERVICES LIMITED, and WARNER RECORDS INC.,

Civil Action No. 1:24-cv-11611-FDS

Plaintiffs,

v.

SUNO, INC. and JOHN DOES 1-10,

Defendant.

DEFENDANT SUNO, INC.'S OPPOSITION TO PLAINTIFFS'
MOTION FOR LEAVE TO AMEND THE COMPLAINT

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I. Introduction and Summary

The record labels' proposed amendment to their Complaint is a gambit to try to evade application of the fair use doctrine to Suno's technology development process. Since this lawsuit was filed, two courts have ruled that using copyrighted content to train generative AI models is fair use. *See Bartz v. Anthropic PBC*, No. 24-cv-05417, 2025 WL 1741691, at *18 (N.D. Cal. June 23, 2025); *Kadrey v. Meta Platforms, Inc.*, No. 23-cv-03417, 2025 WL 1752484, at *23 (N.D. Cal. June 25, 2025). Plaintiffs in this case, presumably in response to those decisions, have now sought to interpose a new legal theory on which they hope to prevail even if the Court here agrees with the burgeoning consensus that using copyrighted content to train AI models is perfectly lawful. The theory they seek to pursue is that the initial *acquisition* of music violates a separate statutory prohibition on circumventing certain kinds of "technological protection measures" ("TPMs") that can be applied to copyrighted works—a prohibition to which fair use is presumptively not a defense.

The Court should deny leave to amend to add this new claim because it is futile. The claim would arise under 17 U.S.C. § 1201, which was enacted as part of the Digital Millennium Copyright Act of 1998 ("DMCA"). Critically, section 1201 distinguishes between two types of TPMs: *access controls*, which prevent users from viewing, reading, or listening to works without proper authorization, and *copy controls*, which protect the copyright holder's exclusive rights, like reproduction or distribution, after lawful access has been obtained. While section 1201 prohibits the act of circumventing access controls, *see* 17 U.S.C. § 1201(a)(1), it does *not* prohibit the act of circumventing copy controls, *see id.* § 1201(b).

Plaintiffs' section 1201 claim elides this foundational distinction. The provision of section 1201 that they invoke bans the act of circumventing *access controls*; but the facts they allege plainly concern *copy controls*. More specifically, Plaintiffs contend that Suno obtained audio files

from YouTube to train its generative AI model, and in doing so violated section 1201. But anyone can access YouTube content. You can go to YouTube and watch music videos without restriction. Plaintiffs do not allege otherwise, nor do they contend that Suno circumvented any TPM at all to view YouTube content in the first instance. Instead, what Plaintiffs allege is that Suno circumvented restrictions that prohibit *copying* of YouTube content. More precisely, they assert that Suno, being able to freely access YouTube videos just as the rest of the world is, went to that website and circumvented TPMs that in the ordinary course prevent the videos from being *downloaded*, in order to extract the music from those video files for use as AI-model-training data. *See* Dkt. No. 126-3 ("Proposed Am. Compl.") ¶ 57 (alleging "unlawful circumvention" of measures that "YouTube may have implemented *to prevent the downloading and copying* of licensed content" (emphasis added)).

That alleged conduct may give rise to a claim for *copyright infringement*—which is already part of this case, and which will in turn implicate the fair use issues that courts around the country are wrestling with in the context of generative AI. But it does not yield a separate claim for violation of section 1201 because section 1201 does not proscribe the circumvention of *copy controls*. And Plaintiffs plead no facts alleging what the statute actually forbids, which is circumventing *access controls*.

The reason why Congress chose not to prohibit the act of circumventing copy controls, even as it did prohibit the act of circumventing access controls, was specifically to preserve the public's right to engage in fair uses of content that is lawfully accessible. *See* U.S. Copyright Office, *The Digit. Millennium Copyright Act of 1998: U.S. Copyright Off. Summary*, at 3 (Dec. 1998), https://www.copyright.gov/legislation/dmca.pdf ("USCO DMCA Summary") ("This distinction was employed to assure that the public will have the continued ability to make fair use

of copyrighted works."). As it happens, during the legislative process that led to the enactment of that law, the record labels attempted to persuade Congress to pass a broader one that would indeed have outlawed the conduct alleged in Plaintiffs' Proposed Amended Complaint—but despite ample effort to expand the scope of activity prohibited by section 1201, they failed to do so. The Court should decline the invitation to do what Congress chose not to: impose a section 1201 violation for *downloading* content that is publicly accessible in the first instance, thereby impairing the public's right to engage in fair uses of copyrighted content that the owner has elected to make available to the world. Leave to amend should be denied.

II. BACKGROUND

A. Statutory Background

Digital Millennium Copyright Act of 1998, "in recognition of the fact that in the digital age, authors must employ protective technologies in order to prevent their works from being unlawfully copied or exploited." *U.S. v. Elcom Ltd.*, 203 F. Supp. 2d 1111, 1119 (N.D. Cal. 2002). In section 1201, "Congress sought to prohibit certain efforts to unlawfully circumvent protective technologies, while at the same time preserving users' rights of fair use." *Id.* The statute does so by drawing distinctions along two dimensions: (1) the types of TPMs that can be placed on a copyrighted work, and (2) the kinds of acts that are deemed to violate the law.

Access Controls versus Copy Controls. Section 1201 addresses two different types of TPMs. See id. at 1119–20. Section 1201(a) targets "technological measures that effectively control access to a copyrighted work." Id. at 1119 (emphasis in original); see 17 U.S.C. §§ 1201(a)(1)–(a)(2). These are commonly referred to as "access controls." See U.S. Copyright Office, Section 1201 of Title 17: A Rep. of the Reg. of Copyrights, at 6 (June 2017) ("USCO Section 1201 Report"). Under the statute, a measure "effectively controls access to a work" if it "requires

the application of information, or a process or a treatment, with the authority of the copyright owner, to gain access to the work." 17 U.S.C. § 1201(a)(3)(B). For instance, an access control includes "a password requirement limiting access to a website to paying customers." USCO Section 1201 Report at 6.

Section 1201(b) targets TPMs "that effectively protect[] a right of a copyright owner under this title." 17 U.S.C. § 1201(b)(1). These are commonly referred to as "copy controls." USCO Section 1201 Report at 6. A technological measure "effectively protects a right of a copyright owner under this title" if it "prevents, restricts, or otherwise limits the exercise of a right of a copyright owner under this title." 17 U.S.C. § 1201(b)(2)(B). The "rights" referenced in that provision are the exclusive rights set forth in 17 U.S.C. § 106, i.e., to reproduce, prepare derivative works, distribute, publicly perform, and publicly display a work. See Elcom, 203 F. Supp. 2d at 1124. One example of a copy control is "technology preventing the copying of an e-book after it has been downloaded to a user's device." USCO Section 1201 Report at 6. In contrast to access controls, "[c]opy controls protect against unauthorized uses of a copyrighted work once access has been lawfully obtained." Id. at 2; see also H.R. Rep. No. 105-551, pt. 1, at 19 (1998) ("House Judiciary Committee Report") (explaining that section 1201(b) "applies when a person has obtained authorized access to a copy or a phonorecord of a work, but the copyright owner has put in place technological measures that effectively protect his or her rights under Title 17 to control or limit the nature of the use of the copyrighted work").

Act-of-Circumvention Prohibitions versus Trafficking Prohibitions. Section 1201 imposes different limitations on circumvention of access controls and copy controls. "With regard to the first category [i.e., access controls], Congress banned both the act of circumventing access control restrictions as well as trafficking in and marketing of devices that are primarily designed

for such circumvention." *Elcom*, 203 F. Supp. 2d at 1119–20. Specifically, section 1201(a)(1)(A) provides that "[n]o person shall circumvent a technological measure that effectively controls access to a work protected under this title." 17 U.S.C. § 1201(a)(1)(A). This is often referred to as a "circumvention prohibition." *See* USCO Section 1201 Report at 36. Section 1201(a)(2), in turn, provides that:

[n]o person shall manufacture, import, offer to the public, provide, or otherwise traffic in any technology, product, service, device, component, or part thereof, that—

- (A) is primarily designed or produced for the purpose of circumventing a technological measure that effectively controls access to a work protected under this title;
- (B) has only limited commercially significant purpose or use other than to circumvent a technological measure that effectively controls access to a work protected under this title; or
- (C) is marketed by that person or another acting in concert with that person with that person's knowledge for use in circumventing a technological measure that effectively controls access to a work protected under this title.

17 U.S.C. § 1201(a)(2). This is often referred to as a "trafficking prohibition." *See* USCO Section 1201 Report at 50.

Section 1201(b), however, contains *only* a trafficking prohibition, which parallels the one in section 1201(a)(2):

[n]o person shall manufacture, import, offer to the public, provide or otherwise traffic in any technology, product, service, device, component, or part thereof, that—

- (A) is primarily designed or produced for the purpose of circumventing protection afforded by a technological measure that effectively protects a right of a copyright owner under this title in a work or a portion thereof;
- (B) has only limited commercially significant purpose or use other than to circumvent protection afforded by a technological measure that effectively protects a right of a copyright owner under this title in a work or a portion thereof; or
- (C) is marketed by that person or another acting in concert with that person with that person's knowledge for use in circumventing protection afforded by a technological

measure that effectively protects a right of a copyright owner under this title in a work or a portion thereof.

17 U.S.C. § 1201(b). In other words, unlike for the access controls covered by section 1201(a)(1), Congress did not ban the *act of circumventing* copy controls; it banned only *trafficking* in devices primarily designed to circumvent copy controls. *See Elcom*, 203 F. Supp. 2d at 1120.

So, as summarized by the U.S. Copyright Office, the statutory structure of section 1201 is as follows:

17 U.S.C. § 1201	Circumvention Prohibition?	Trafficking Prohibition?
Access Controls	Yes § 1201(a)(1)	Yes § 1201(a)(2)
Copy Controls	No	Yes § 1201(b)

USCO Section 1201 Report at 7.

2. Legislative History. This was no accident. When proposals for an anticircumvention bill first came before Congress in 1995, legacy media industries (including the Recording Industry of America ("RIAA"), the record labels' trade organization) lobbied for a sweeping prohibition on the act of circumvention of any technological measure that "prevents or inhibits the violation of any of the exclusive rights of the copyright owner under section 106" (i.e., the right to make copies of a work, among others)—and insisted that prohibition be backed by criminal sanctions.¹ But technology industry representatives and others noted that such a broad

¹ See, e.g., NII Copyright Prot. Act of 1995: Hearing before Subcomm. on Cts. and Intell. Prop., Part 2 ("1996 Hearings") 194th Cong. 389 (1996) (Vincem arguing that Congress should prohibit

Part 2 ("1996 Hearings") 104th Cong. 380 (1996) (Viacom arguing that Congress should prohibit the "actual circumvention" of "anti-copying" measures); *id.* at 494 (RIAA coalition arguing same, and advocating for "criminal penalties"); *see also* Jessica D. Litman, *Digital Copyright* 131 (2d

prohibition would "impede 'legal' copying."² As one group explained, it is well established that the public "in some instances may make copies of [a] work without infringing the copyright," including by making fair use of the content without the permission of the rightsholder.³ Prohibiting any circumvention of copy controls would chill that fair-use activity.

In response, Congress endorsed the "compromise" outlined above, under which the statute would carefully distinguish between *access controls* and *copy controls* and ensure that the circumvention of the latter would not violate the new statutory provision. Litman, *supra*, at 133–34; *see also* USCO DMCA Summary at 3 ("This distinction was employed to assure that the public will have the continued ability to make fair use of copyrighted works. Since copying of a work may be a fair use under appropriate circumstances, section 1201 does not prohibit the act of circumventing a technological measure that prevents copying."). By 1997, legacy media groups had backed off their initial positions and threw their support behind the compromise. *See* 1997 Hearings at 203 (RIAA CEO "fully endors[ing]" the compromise bill, even though "[m]ost in the record industry feel strongly that these provisions should have gone further").

The proffered justification for the compromise reflected in the resulting statutory framework was straightforward. Any copyright owner has the baseline right to decide when and how to make her work accessible to the public—e.g., whether to keep a newly written book under

ed. 2006), available at https://repository.law.umich.edu/books/1/.

² See, e.g., 1996 Hearings at 149 (statement of IEEE-USA); see also id. at 83, 432 (tech coalitions arguing that Congress must "protect the customary and reasonable fair use rights of consumers" and that "any 'anti-circumvention' provision must be carefully drafted so as not to prevent legitimate activities"); WIPO Copyright Treaties Implementation Act; and Online Copyright Liab. Limitation Act: Hearing before the Subcomm. on the Cts. and Intell. Prop. ("1997 Hearings") 105th Cong. 46–47, 49–50 (1997) (testimony of Hon. Marybeth Peters, Register of Copyrights, Copyright Office of the United States, Library of Congress) (summarizing concerns "relate[d] to the impact of section 1201 on fair use and other privileges under the Copyright Act").

³ 1996 Hearings at 543 (American Committee for Interoperable Systems).

"lock and key," whether to "show it to others selectively," or whether to make it freely available for public access. 1997 Hearings at 49 (testimony of Marybeth Peters, Register of Copyrights). Access controls are one way copyright owners implement those decisions; prohibiting their circumvention is in a sense nothing more than a way to "back[]" the choice to withhold access *ab initio* "with legal sanctions." *Universal City Studios, Inc. v. Corley*, 273 F.3d 429, 435 (2d Cir. 2001). The concept was sold as being no different than passing a law to prohibit "break[ing] into a locked room." 1997 Hearings at 49 (testimony of Marybeth Peters, Register of Copyrights).

But once a copyright owner decides to make a work accessible to the public, the question whether someone can copy it depends not on the copyright owner's preference, but rather on the contours of the Copyright Act—including the doctrine of fair use. 17 U.S.C. § 107; see also Elcom, 203 F. Supp. 2d at 1121 ("once a published copy is sold," fair use "allow[s] a certain amount of direct copying for certain uses, without the permission of the copyright owner"). Copyright holders and platforms are free to engage in self-help by implementing measures to prevent that copying as a technical matter—i.e., copy controls. And Congress gave that self-help a limited degree of statutory fortification, by prohibiting trafficking in tools that would allow others to circumvent copy controls. But making copy controls effectively impregnable by prohibiting their circumvention outright would have amounted to a strict legal prohibition on copying that the doctrine of fair use explicitly authorizes. Instead, "Congress expressly disclaimed any intent to impair any person's rights of fair use." Elcom, 203 F. Supp. 2d at 1120-21 (citing 17 U.S.C. § 1201(c)(1)). This is why the statute, as enacted, does not prohibit the circumvention of TPMs that "do[] nothing to prevent access to the plain text of the work, but [are] designed to prevent that work from being copied." USCO Section 1201 Report at 13.

That is how the asymmetry between the treatment of access controls and copy controls in

the DMCA came to be. Translated into the structure of the statute, as the House-Senate Conference report explained shortly before the bill's passage into law in October 1998, "there is no prohibition on conduct in 1201(b) akin to the prohibition on circumvention conduct in 1201(a)(1)." *See* S. Rep. No. 105–190, at 12 (1998) ("Senate Judiciary Committee Report"). Any effort to subject the circumvention of a *copy control* technology to the statutory prohibition against circumventing *access control* technology would thus contravene not only the statutory language that Congress enacted, but also Congressional intent—along with the record labels' own contemporaneous support for the legislative compromise that the DMCA embodied.⁴

B. Plaintiffs' Allegations

Plaintiffs are the largest record labels in the world. Dkt. No. 1 ("Compl.") ¶ 6. Defendant Suno is a startup that developed an artificial intelligence-powered tool for making music. *Id.* ¶¶ 7, 35–40. The gravamen of Plaintiffs' original Complaint is that, in the course of developing its AI tool, Suno made unauthorized copies of sound recordings, for which it was directly liable for copyright infringement under 17 U.S.C. § 501. Compl. ¶¶ 83–100.⁵ Now, almost 15 months into this litigation, Plaintiffs seek to add a new claim based on 17 U.S.C. § 1201(a). Dkt. No. 126 ("Mot."); Proposed Am. Compl.; Dkt. No. 126-4 (redline). That claim is based on Suno's alleged acts of circumvention of certain TPMs put in place by YouTube, in the course of Suno's alleged acquisition of audio files from YouTube. Proposed Am. Compl. ¶ 114.⁶ Specifically, Plaintiffs

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⁴ 1997 Hearings at 200–03 (testimony of Hilary Rosen, Recording Industry Association of America) (expressing support).

⁵ The two counts of the original Complaint applied the same legal theory (direct copyright infringement) to two categories of sound recordings—those made before 1972 and those made in and after 1972—that are governed by different provisions of the Copyright Act. *See* Compl. ¶¶ 83–100.

⁶ For purposes of this motion, Suno accepts Plaintiffs' allegations as true.

allege that Suno acquired "many" of the sound recordings it used for training "by illicitly downloading them from YouTube" using a method called "stream ripping." *Id.* ¶ 51. According to Plaintiffs, while "YouTube *allows* users to 'stream' content," i.e., "playing it as it is retrieved," and engage in "restricted downloading" of that content, "it is not designed to allow and actually prohibits making permanent, unrestricted copies of the content it streams." *Id.* ¶¶ 52–53 (emphasis added).

Plaintiffs allege that they "upload certain of their copyrighted sound recordings to the Official YouTube Channels for specific artists on YouTube." *Id.* ¶ 52. Critically, Plaintiffs do not allege that YouTube imposes technological measures that restrict *access* to the content for watching or listening. Instead, the measures Plaintiffs describe (e.g., "rolling ciphers," *id.* ¶ 53) do nothing more than "prevent[] an ordinary user from creating a permanent, unrestricted *download* of a sound recording" that is otherwise "made available on YouTube only for streaming and restricted downloading." *Id.* (emphasis added).

Plaintiffs unambiguously and repeatedly allege that the restrictions Suno circumvented are restrictions on *copying* of YouTube content. *See, e.g., id.* ("YouTube employs enhanced technological measures to protect against unauthorized *downloading and copying* of licensed content, such as Plaintiffs' sound recordings."); *id.* ¶ 57 ("Suno's unauthorized extraction, copying, and storage of Plaintiffs' Copyright Recordings from YouTube for use in its training data was accomplished by Suno's unlawful circumvention of YouTube's rolling cipher and any other technological measures YouTube may have implemented *to prevent the downloading and copying* of licensed content.").

III. LEGAL STANDARD

A motion for leave to amend should be denied, *inter alia*, when the movant "proposes a futile amendment." *Kleya v. Karl Storz Endovision, Inc.*, 436 F. Supp. 3d 455, 456 (D. Mass.

2020) (citing ACA Fin. Guar. Corp. v. Advest, Inc., 512 F.3d 46, 56 (1st Cir. 2008)). Courts assess futility "through the lens of Federal Rule of Civil Procedure 12(b)(6)." Sverdlov v. Eydinov, 555 F. Supp. 3d 1, 3 (D. Mass. 2021) (quoting Parker v. Landry, 935 F.3d 9, 13 (1st Cir. 2019)). To be allowed, the proposed amended complaint "must contain 'sufficient factual matter' to state a claim for relief that is actionable as a matter of law and 'plausible on its face." Bourne v. Gardner, 270 F. Supp. 3d 385, 388 (D. Mass. 2017) (quoting Ashcroft v. Iqbal, 556 U.S. 662, 677–78 (2009)). A complaint fails to state a claim if it fails to set forth allegations "necessary to sustain recovery under some actionable legal theory." Gagliardi v. Sullivan, 513 F.3d 301, 305 (1st Cir. 2008) (citation omitted).

Courts routinely deny motions for leave to amend on futility grounds where the amendments would fail to state a claim under the motion-to-dismiss standard. *See, e.g., Strahan v. AT&T Mobility LLC*, 270 F. Supp. 3d 535, 544 (D. Mass. 2017); *Campbell v. Bristol Cmty. Coll.*, No. 16-cv-11232, 2018 WL 457172, at *2–3 (D. Mass. Jan. 17, 2018); *Sverdlov*, 555 F. Supp. 3d at 3–4; *Fischer v. Boncher*, 743 F. Supp. 3d 252, 256–57 (D. Mass. 2024); *Lee v. Bank of Am.*, No. 23-cv-10714, 2024 WL 100888, at *7 (D. Mass. Jan. 9, 2024), *aff'd*, No. 24–1149, 2025 WL 2367706 (1st Cir. July 31, 2025). Denial of leave to amend because amendment would be futile is proper even where a plaintiff has not previously amended a complaint. *See, e.g., McLeod v. Fessenden Sch.*, 624 F. Supp. 3d 36, 43–45 (D. Mass. 2022); *Kleya*, 436 F. Supp. 3d at 457; *Velez v. UPS*, 728 F. Supp. 3d 228, 235 (D. Mass. 2024).

IV. PLAINTIFFS' PROPOSED AMENDED COMPLAINT WOULD FAIL TO STATE A CLAIM FOR A VIOLATION OF SECTION 1201(A), SO LEAVE TO AMEND SHOULD BE DENIED AS FUTILE.

The "rolling cipher" described in the new factual allegations in Plaintiffs' Proposed Amended Complaint is a copy control, not an access control.⁷ Section 1201 of the Copyright Act

⁷ There is a separate issue whether, whatever kind of control the "rolling cipher" is, the porous

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does not prohibit the act of circumventing copy controls. So the Proposed Amended Complaint would fail to state a claim on which relief can be granted. Leave to amend should thus be denied.

A. Plaintiffs' Allegations Establish that the Rolling Cipher Is a Copy Control, Not an Access Control

The only type of TPM that section 1201 prohibits the circumvention of is an access control—i.e., one that "effectively controls access" to a copyrighted work. See 17 U.S.C. § 1201(a)(1). The statutory language is crystal clear: "control[ling] access to a work" means to prevent the public from viewing, reading, or using its content—e.g., by "encrypt[ing]" the content of a book so that it cannot be read, or "scrambl[ing]" an audio file so that it cannot be played. *Id*. § 1201(a)(3)(A); see also JCW Software, LLC v. Embroidme.com, Inc., No. 10-cv-80472, 2012 WL 13015051, at *2 (S.D. Fla. May 29, 2012) (software that required users to register and pay for a "Key" to "Unlock" it was an access control). In other words, an access control is a digital lock that must be opened before a user can read, view, use, or listen to the work at all—such as a password-protected website or a paywall. Id. § 1201(a)(3)(A) (to circumvent an access control "means to descramble a scrambled work, to decrypt an encrypted work, [etc.]"). And the part of the statute addressing access-control TPMs begins and ends with access in the first instance: section 1201(a) "does not apply to the subsequent actions of a person once he or she had obtained authorized access to a copy of a work . . . even if such actions involve circumvention of additional forms of technological protection measures." See House Judiciary Committee Report at 18.

Plaintiffs have failed to allege that Suno circumvented any access control on YouTube content in violation of 17 U.S.C. § 1201(a)(1). To the contrary, the allegations in Plaintiffs'

nature of the protection it provides means that it does not do its intended job *effectively* within the meaning of section 1201. By saying in this brief that the "rolling cipher" is a copy control, Suno does not mean to concede that it *effectively* protects the rights of a copyright owner within the meaning of section 1201(b). But for simplicity's sake, Suno uses the phrase "copy control" throughout the brief without articulating that qualification each time.

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Proposed Amended Complaint establish that the YouTube content at issue is *not* guarded by any access control within the meaning of the statute. The Proposed Amended Complaint explains that the YouTube platform "allows users to 'stream' content" for free and without restriction. Proposed Am. Compl. ¶ 52. The content is not "scrambled" or "encrypted," nor does a user need to "avoid, bypass, remove, deactivate, or impair" any technological barriers in order to view it. 17 U.S.C. § 1201(a)(3)(A). No owner-authorized credentials or passwords or the application of any other information is required to "gain access to the work." *Id.* § 1201(a)(3)(B). On Plaintiffs' own account, then, YouTube is the paradigmatic online platform whose content is accessible *without* circumventing any TPM. For that reason alone, Plaintiffs have failed to state a claim for a violation of section 1201(a).8

The TPM they describe is a copy control. Plaintiffs' Proposed Amended Complaint is unmistakably clear that the conduct Plaintiffs complain of is not Suno's *accessing* YouTube in the first instance, but Suno's (allegedly) having *downloaded* content from YouTube in order to use it in a manner that they contend is infringing and that Suno contends is fair use—that is, as training data for AI development. The "rolling cipher" that they describe is, in their own words, intended to prevent users from "downloading" or "making permanent copies" of the publicly available streamed content. Proposed Am. Compl. ¶¶ 52–54, 57. This is the textbook definition of a *copy* control, not an access control. *See* 17 U.S.C. § 1201(b)(2)(B) (defining copy controls as measures that "prevent[], restrict[], or otherwise limit[] the exercise of a right of a copyright owner"); 17 U.S.C. § 106(1) (defining the exclusive right "to reproduce the copyrighted work in copies or phonorecords"); *see also* 1997 Hearings at 48 (testimony of Marybeth Peters, Register of

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⁸ Plaintiffs' allegations regarding YouTube's Terms of Service, *see* Proposed Am. Compl. ¶ 53, are irrelevant, as those legal terms are not a "technological measure." *See* 17 U.S.C. § 1201(b)(2)(B).

Copyrights) (describing "technology that blocks users from downloading copies" as a "measure[] that prevent[s] acts of infringement, rather than access").9

In short, the fact pattern Plaintiffs describe here is the precise scenario that the legislative history of the DMCA, reflected in the basic structure of the statute, indicates should fall *outside* the prohibitions of section 1201. As the Register of Copyrights explained at the time, the statute's divergent treatment of copy controls and access controls was intended specifically to avoid the application of anti-circumvention claims to the situation in which someone has lawful *access* to a work in the first instance and circumvents a TPM to make a *copy* of it on fair use grounds. 1997 Hearings at 49. It would be hard to conceive of a hypothetical that fits this paradigm more squarely than the facts Plaintiffs now seek to allege.

Courts have repeatedly confronted and rejected similar attempts to assert section 1201 claims based on the circumvention of TPMs that manifestly do not control *access* to a copyrighted work at all. The Sixth Circuit did so, for example, in *Lexmark International v. Static Control Components*, 387 F.3d 522 (6th Cir. 2004). In that case, *Lexmark*, a printer manufacturer, brought an anti-trafficking claim against the maker of remanufactured toner cartridges under 17 U.S.C. § 1201(a)(2), on the theory that those toner cartridges were a product that circumvented the access controls on a "Printer Engine Program" that prevented "making use of" the program code. *Id.* at 548. The court of appeals rejected that claim, reversing the district court. There was "[n]o security device" that "protect[ed] access" to the code and "no security device accordingly must [have been] circumvented to obtain access to that program code." *Id.* at 547. The court thus concluded that a

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⁹ "Downloading" content unquestionably implicates a copyright owner's right of reproduction. *See, e.g., Universal City Studios Prods. LLLP v. Bigwood*, 441 F. Supp. 2d 185, 190 (D. Me. 2006) ("[B]y downloading files containing the Motion Pictures, Defendant infringed Plaintiffs' exclusive right of reproduction.").

measure that prevented "making use of" a copyrighted work was not an access control where the work was "otherwise accessible." *Id.* at 547–48.

The legal question whether a TPM is an access control or a copy control is one that courts properly address on Rule 12 motions. For instance, in *Hattler v. Ashton*, No. 16-cv-4099, 2017 WL 11634742 (C.D. Cal. Apr. 20, 2017), the court considered a claim that the defendants had violated section 1201(a) "when they downloaded the Works in a manner that circumvented technological protections on the websites where the Works were available for streaming." *Id.* at *5. The court granted the defendants' motion to dismiss, concluding that the "statutory structure, appellate precedent and legislative history of the DMCA all support" the conclusion that "where § 1201(a)(1) refers to technological measure[s] that control 'access' to a protected work, that section should be interpreted narrowly to exclude technologies that permit access to [a] copyrighted work, but restrict copying." *Id.* at *8. As the court explained, Congress decided that there was no public policy need for the DMCA to penalize circumvention of a copy control "because such conduct was already outlawed as copyright infringement" where not a fair use, and the defendants "ha[d] not contested [] that Plaintiff ha[d] stated a claim for copyright infringement." *Id.* at *7 (internal quotation marks and citation omitted).

B. Plaintiffs Cannot Solve Their Pleading Failure by Trying to Recharacterize the Rolling Cipher as a Technology that Restricts Access

Although Plaintiffs have failed to allege that YouTube's "rolling cipher" limits access to streams of their sound recordings in any way, they may argue that it nevertheless should be considered an "access" control on the theory that it prevents "access" to the underlying *digital file* from which a YouTube stream is generated. The Proposed Amended Complaint does allege, after all, that:

• For each of the videos/recordings at issue, there is a single file that sits on YouTube's

servers. Proposed Am. Compl. ¶ 53.

- The "rolling cipher" effectively means that the location of that file, itself, is not ordinarily known or discoverable to the public. *Id*.
- So while access to the resulting *streams* from the file may not be directly protected by any TPM, access to the underlying file itself is protected by the "rolling cipher." *Id*.

Hence, the argument would go, the rolling cipher is an access-control TPM under section 1201(a).

That argument fails as a matter of law. The only "technological measures" that qualify under section 1201(a) are those that "control[] access to [the] work" by "requir[ing] the application of information, or a process or a treatment, with the authority of the copyright owner, to gain access to the work." 17 U.S.C. § 1201(a)(1), (3)(B) (emphasis added). A "work," in this context, means essentially the content itself—i.e., the copyrighted expression embodied in the "video files" that YouTube makes available for free public streaming. Proposed Am. Compl. ¶ 53. If the content is available without going through or circumventing the TPM, then the TPM does not "effectively control[] access to a work." See 17 U.S.C. § 1201(a)(1)(A). For that reason, it would not save Plaintiffs to argue that what they meant to say was that, even though a YouTube stream is accessible without going through the TPM, the underlying digital file from which the stream is generated is not. The unfettered accessibility of the stream, through which the content (i.e., "the work") is available to the world, means that whatever the TPM does, it does not "control[] access to [the] work" itself.

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¹⁰ The term "work" under the Act refers to an author's creative expression, rather than the particular "material object" in which the work is embodied. *London-Sire Recs., Inc. v. Doe 1*, 542 F. Supp. 2d 153, 171 (D. Mass. 2008) (noting that Congress "distinguish[ed] between the abstract, original work on the one hand, which is the source of the copyrights, and its material incarnation on the other"); *Matthew Bender & Co. v. W. Pub. Co.*, 158 F.3d 693, 702 (2d Cir. 1998) (explaining that the Act establishes a "fundamental distinction" between a work and a copy of that work).

Plaintiffs themselves have been adamant that the purpose and effect of the "rolling cipher" is to prohibit *downloading*. *See* Proposed Am. Compl. ¶ 53 (rolling cipher is "designed to impede external access to the underlying YouTube video files, *thereby preventing or inhibiting any downloading, copying, or distribution of the videos*"). For that reason, its function is to "effectively protect[] a right of a copyright owner," 17 U.S.C. § 1201(b), i.e., Plaintiffs' exclusive right to reproduce a work in copies, 17 U.S.C. § 106(1), which is subject to the fair use defense, *see* 17 U.S.C. § 107. The fact that Plaintiffs allege that it accomplishes that end via a "complex and periodically changing algorithm" to obscure a file URL changes none of that. A copy control does not become an access control simply by hiding the underlying file, when the content of that file is streamed for everyone in the world to see and hear on demand whenever they want it.

C. The Only Contrary Decision Failed to Address the Distinction Between Access Controls and Copy Controls

There is one judicial opinion that supports Plaintiffs' position—an out-of-circuit district court case currently on appeal. *See Yout, LLC v. Recording Indus. Ass'n of Am., Inc.*, 633 F. Supp. 3d 650 (D. Conn. 2022), *appeal docketed*, No. 22-2760 (2d Cir. Oct. 28, 2022). In *Yout*, the plaintiff provided software that allowed users to enter a YouTube video URL and download the audio content from that video as an MP3 file. *Id.* at 657–58. The RIAA, which represents the major record labels, sent takedown notices to Google, alleging that Yout's service violated section 1201(a) of the DMCA by circumventing YouTube's "rolling cipher." *Id.* at 658. In response, Yout filed a declaratory judgment action, seeking a ruling that its service did not violate section 1201. *See* Second Am. Compl. ("Yout SAC") ¶ 124 *in Yout, LLC v. Recording Indus. Ass'n of Am.*, No. 20-cv-01602, Dkt. No. 45 (D. Conn. Sept. 14, 2021).

The resulting judicial opinion contains language that on its face supports the position Plaintiffs will assert in this case. But in reality it is of limited utility here, because the district court in *Yout* did not meaningfully engage with the question of whether a rolling cipher is an access control or a copy control. And for good reason: in the context of that case, the distinction between access controls and copy controls does not matter. *Yout* is principally a trafficking case. Yout was accused of offering a "service" designed to circumvent what the RIAA claimed to be a "technological measure." 633 F. Supp. 3d at 676–77. If the RIAA's assertion that YouTube's "rolling cipher" qualifies as a "technological measure" was correct, Yout's provision of that service would have violated the statute regardless of whether the rolling cipher is an *access control* (i.e., a "measure that effectively controls access to a work," 17 U.S.C. §§ 1201(a)(1)–(a)(2)) or a *copy control* (i.e., a "measure that effectively protects a right of a copyright owner," *id.* §§ 1201(b)(1)–(b)(2)). Section 1201 prohibits the provision of services to circumvent both access controls and copy controls. *See* 17 U.S.C. § 1201(a)(2) (prohibiting the provision of "service[s]" designed to circumvent access controls); *id.* § 1201(b)(1) (prohibiting the provision of "service[s]" designed to circumvent copy controls).

For that reason, neither Yout's pleadings nor the parties' briefing focused on the access control vs. copy control distinction. *See* Yout SAC ¶ 124; RIAA Mot. to Dismiss SAC at 10–14, No. 3:20-cv-01602, Dkt. No. 49. Instead, the parties focused exclusively on a different question: whether YouTube's "rolling cipher" qualified in the first instance as a "technological measure" that Yout's service was designed to "circumvent." *See, e.g.*, RIAA Mot. to Dismiss SAC at 10–14, No. 3:20-cv-01602, Dkt. No. 49; Yout Resp. to Mot. to Dismiss SAC at 7–11. No. 3:20-cv-01602, Dkt. No. 55; RIAA Reply ISO Mot. to Dismiss SAC at 1–7, No. 3:20-cv-01602, Dkt. No. 56.

The district court granted the record labels' motion to dismiss the declaratory relief action. In so doing, the court quietly declined to analyze the question whether the "YouTube technological measure" constitutes a copy control under Section 1201(b), which it disregarded in a footnote,

observing that Yout had not explicitly sought a declaration regarding that statutory subsection. 633 F. Supp. 3d at 677 n.14. Instead, the only question the Court analyzed was whether the TPM in question constituted an access control under Section 1201(a)(1)—and the Court concluded that it did. See id. at 669. The Court did not once consider the possibility that the TPM is a copy control under section 1201(b), rather than an access control under section 1201(a), even though the Court repeatedly acknowledged that the TPM's sole function and purpose is to make it more difficult to "download" videos that YouTube makes freely accessible on its "player page." *Id.* at 666; *but see* USCO Section 1201 Report at 13 (TPMs that "do[] nothing to prevent access to the plain text of the work, but [are] designed to prevent the work from being copied" are copy controls, not access controls).

That was an oversight. Had the court analyzed the distinction between access controls and copy controls, it would have found that the technological measures alleged—i.e., mechanisms that "restrain a YouTube user's freedom or ability to ... download" YouTube videos, *see id.* at 664—are copy controls, not access controls. *See Hattler*, 2017 WL 11634742, at *5, *8 (reaching precisely that result). Even the RIAA's initial notices to Yout acknowledged as much. *See* Exhibit A to Compl. in *Yout, LLC v. Recording Indus. Ass'n of Am.*, No. 3:20-cv-01602, Dkt. No. 1-1 (D. Conn. Oct. 25, 2020) ("YouTube's rolling cipher, a technical protection measure, ... protects our members' works on YouTube *from unauthorized copying/downloading.*" (emphasis added)). In short, because the *Yout* court did not consider whether the rolling cipher was a copy control rather than an access control, that opinion should be given no weight in considering Plaintiffs' purported section 1201(a)(1) claim in this case.

* * *

The legal theory underlying the record labels' proposed amendment to their Complaint is foreclosed by the text, structure, purpose, and history of the statute they invoke. They are seeking

to repudiate a legislative compromise that they themselves embraced to get the DMCA passed in the 1990s—acting now, nearly thirty years later, as if they won a lobbying battle that in fact they lost. This is a game that the record labels have played before—and the last time they tried, the courts stopped them. *See Recording Indus. Ass'n of Am. v. Diamond Multimedia Sys., Inc.*, 180 F.3d 1072, 1078 n.6 (9th Cir. 1999) (rejecting record labels' claims against technology maker under an earlier digital-music-protection law, on the basis that the theory asserted was foreclosed by a key compromise that was necessary to get the bill passed). Suno respectfully asks the Court to do the same here.¹¹

V. CONCLUSION

For the reasons identified above, Count Three of Plaintiffs' Proposed Amended Complaint fails to state a cognizable cause of action. This Court should therefore deny their motion for leave to amend as futile.

¹¹ Separately, Plaintiffs pepper their motion with accusations that Suno has somehow obstructed discovery in this case. Those accusations are categorically false. At the appropriate time—that is, once the issue is relevant to a decision that this Court needs to make—Suno will gladly catalogue the steps it has taken to go above and beyond what the Federal Rules require to discharge its own discovery obligations, even as Plaintiffs have failed to reciprocate. By way of illustrative example, Suno has to date produced nearly 40,000 documents, compared to the fewer than 5,000 that all of the Plaintiffs combined have produced. However, for present purposes, Suno simply notes that none of this goes to anything relevant to the present motion or Suno's opposition to it.

Dated: October 3, 2025

Respectfully submitted,

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CERTIFICATE OF SERVICE

I hereby certify that this document, which was filed with the Court through the CM/ECF system, will be sent electronically to all registered participants as identified on the Notice of Electronic Filing, and paper copies will be sent October 3, 2025, to those identified as non-registered participants.

/s/ Andrew M. Gass
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